

FACILITIES CAPITAL LONG-TERM FINANCIAL PLAN

November 28, 2023



Guiding Principles



Reflect our strategic priorities



Designed to inform successful facilities projects



Frame how we handle challenges or change



Welcoming to the community: designing engaging, community-oriented spaces.



Sustainable: ensuring human, financial and environmental vitality



Clear communication: sharing information and engaging stakeholders to ensure clarity



Healthy: focused on wellbeing, creating facilities for all abilities



Efficient and effective: delivering high quality facilities that reflect our values



Safe: creating a great public experience that is safe and secure



Functional and flexible: designing facilities that meet current and future needs



Fiscally responsible: being good stewards of our resources

Our Process



Facilities projects include many operational steps, with planned regular council communication:

- 1. Needs:** determine needs to frame potential projects
- 2. Partners:** identify project team
- 3. Schematic (Pre-Design):** determine concepts
- 4. Design:** decisions to inform construction documents
- 5. Bids:** specifications for project
- 6. Construction:** build the project and celebrate

Goals for the Work Session



Review financial projections for funding alternatives for the major facilities improvement projects

- » Impacts on property owners
- » Impacts on General and Facilities Funds



Receive feedback on a preferred option

- » Review and discuss three funding options
- » Consider and provide guidance for project timelines



Determine next steps for both project development and funding strategy

Assumptions



Projects

- » Costs based on pre-design data
- » Assumes four-year intervals between facilities projects based on estimated project timelines
- » Assumes debt service starts the year after construction begins
- » Assumes 4.0% annual inflation
- » Excludes any potential projects as the result of pending studies.

Pre-Design



In-depth review and analysis of Police/City Hall and the Maintenance Facility needs



In-depth analysis of site constraints



Do facilities projects right, for the next generation of excellent service.

Facilities Capital Funds



MAJOR PROJECTS

2025

City Hall/Police | \$97M

2029

Fire Station No. 2 | \$30M

2033

Maintenance Facility | \$77M



FUNDING OPTIONS

Option A

100% Franchise Fees

Option B

100% Property Taxes

Option C

50% Franchise Fees
50% Property Taxes

Note: Costs are inflated 4.0% per year

Option A

100% Franchise Fee

Bonds Issued

- » \$100M for Police/City Hall
- » \$30M for Fire Station No. 2
- » \$80M for Maintenance Facility

Option A

100% Franchise Fee

Projected Residential Franchise Fee Increase

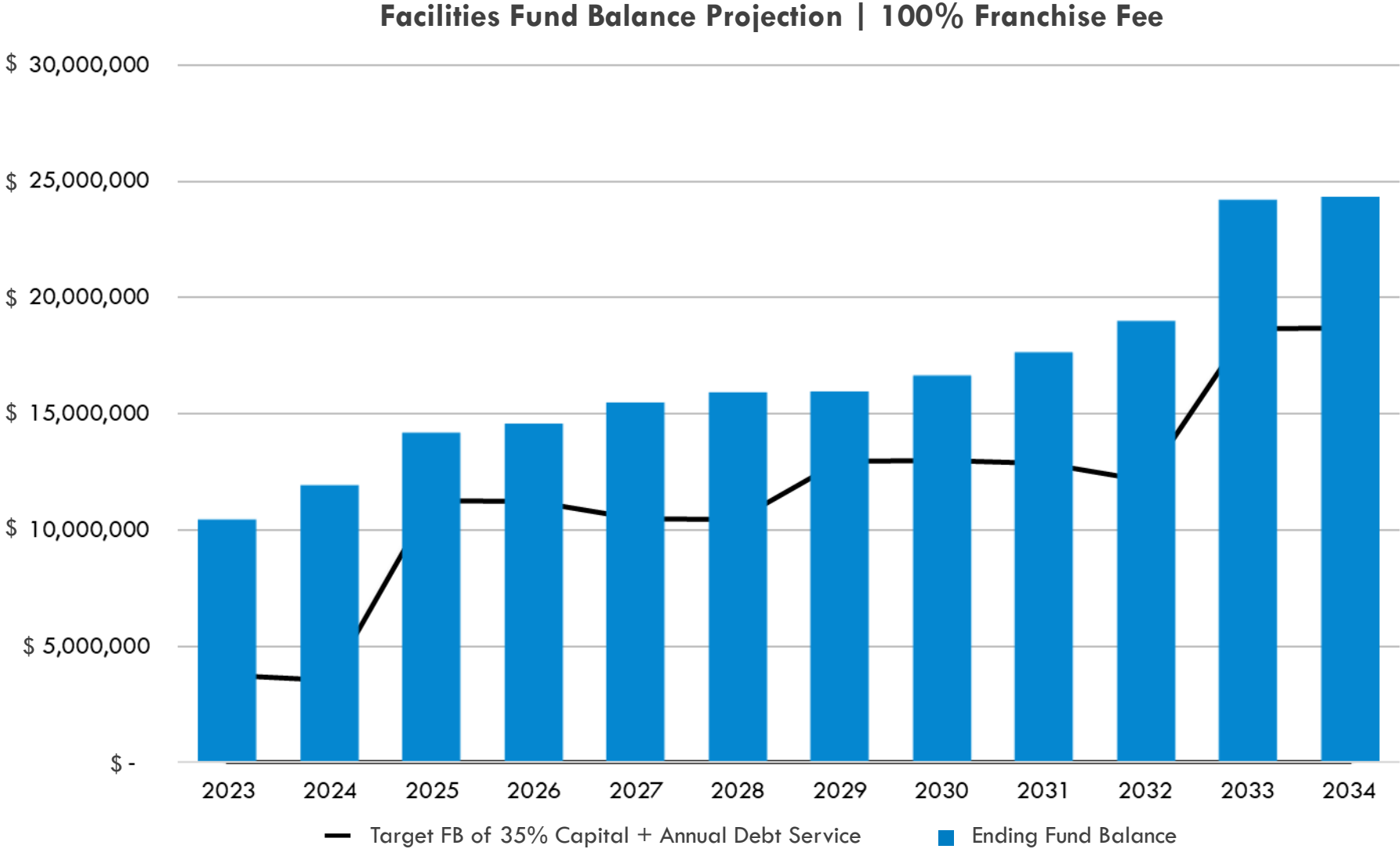
\$115.20/year | \$9.60/month | 2026

\$65.52/year | \$5.46/month | 2030

\$101.52/year | \$8.46/month | 2034

- » Assumes no fee increases until 2026 and 3%/year increases in interim years
- » Assumes new residential growth based on current estimates

Option A



Option A | 100% Franchise Fee



ADVANTAGES

- » Consistent with existing policy
- » Captures tax exempt properties
- » Lowest overall cost per payer per assumption
- » Satisfies fund balance requirements



DISADVANTAGES

- » More regressive than property taxes
- » May result in higher franchise fees than peer communities
- » Not subject to state property tax relief programs

Option B



100% Property Taxes

Bonds Issued

- » \$93M for Police/City Hall
- » \$26M for Fire Station No. 2
- » \$77M for Maintenance Facility

Option B

100% Property Taxes

Projected Residential Increase

\$244.00/year | \$20.33/month | 2026

\$71.00/year | \$5.91/month | 2030

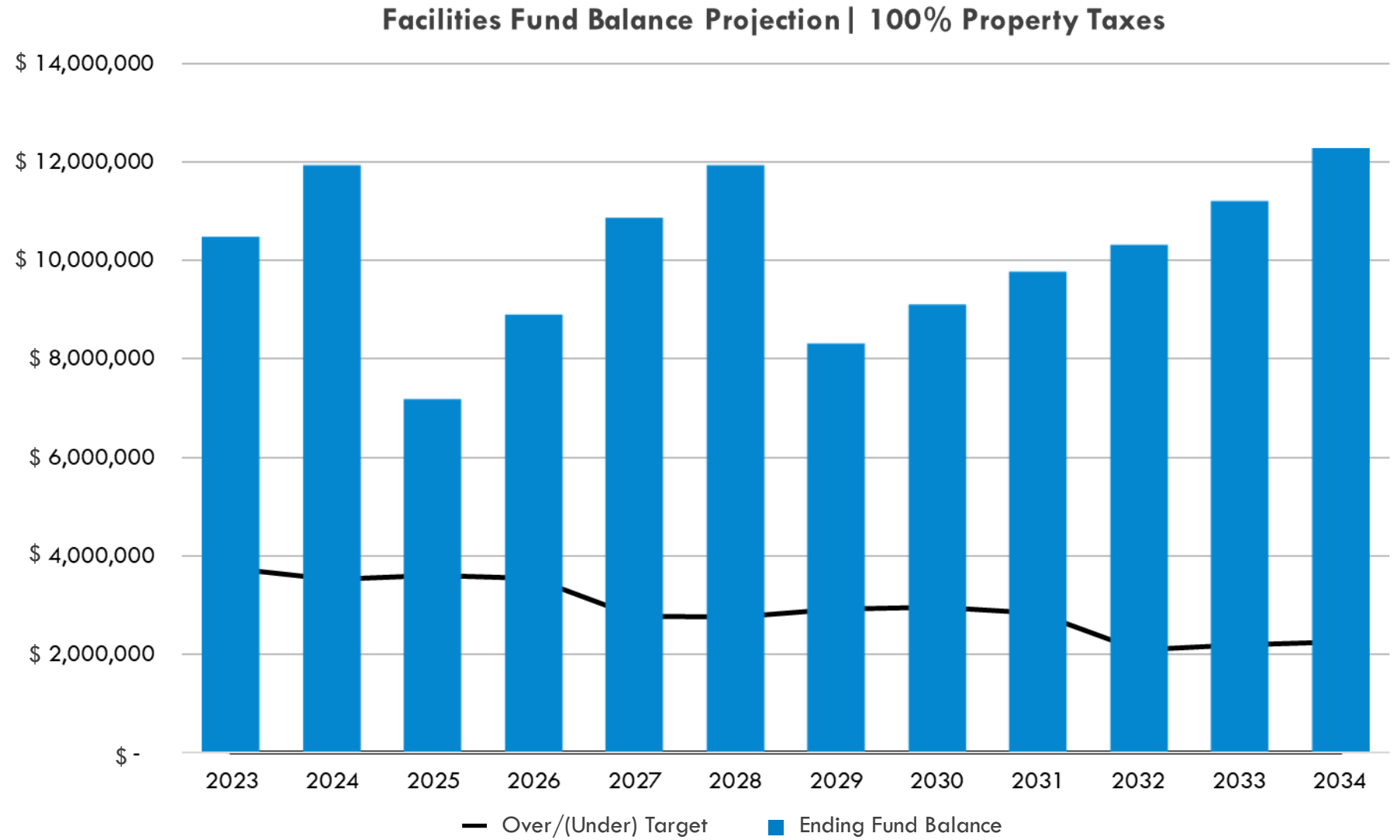
\$215.00/year | \$17.91/month | 2034

- » Increases based on median-valued home of \$344,400
- » Assumes no changes to current franchise fees through 2034
- » Assumes non-binding property tax increases previously established



Burnsville

Option B



Option B | 100% Property Taxes



ADVANTAGES

- » More progressive than franchise fees
- » Potential to reduce borrowing by using Facilities Fund reserves
- » Satisfies fund balance requirements
- » State property tax relief possibilities



DISADVANTAGES

- » Inconsistent with existing policy
- » Does not capture tax exempt properties
- » Highest cost on per payer basis per assumption
- » Creates significant General Fund balance challenges

Option C



50/50 Combination

Bonds Issued

- » \$100M for Police/City Hall
- » \$30M for Fire Station No. 2
- » \$80M for Maintenance Facility

Option C



50/50 Combination

Projected Property Tax and Franchise Fee Increase

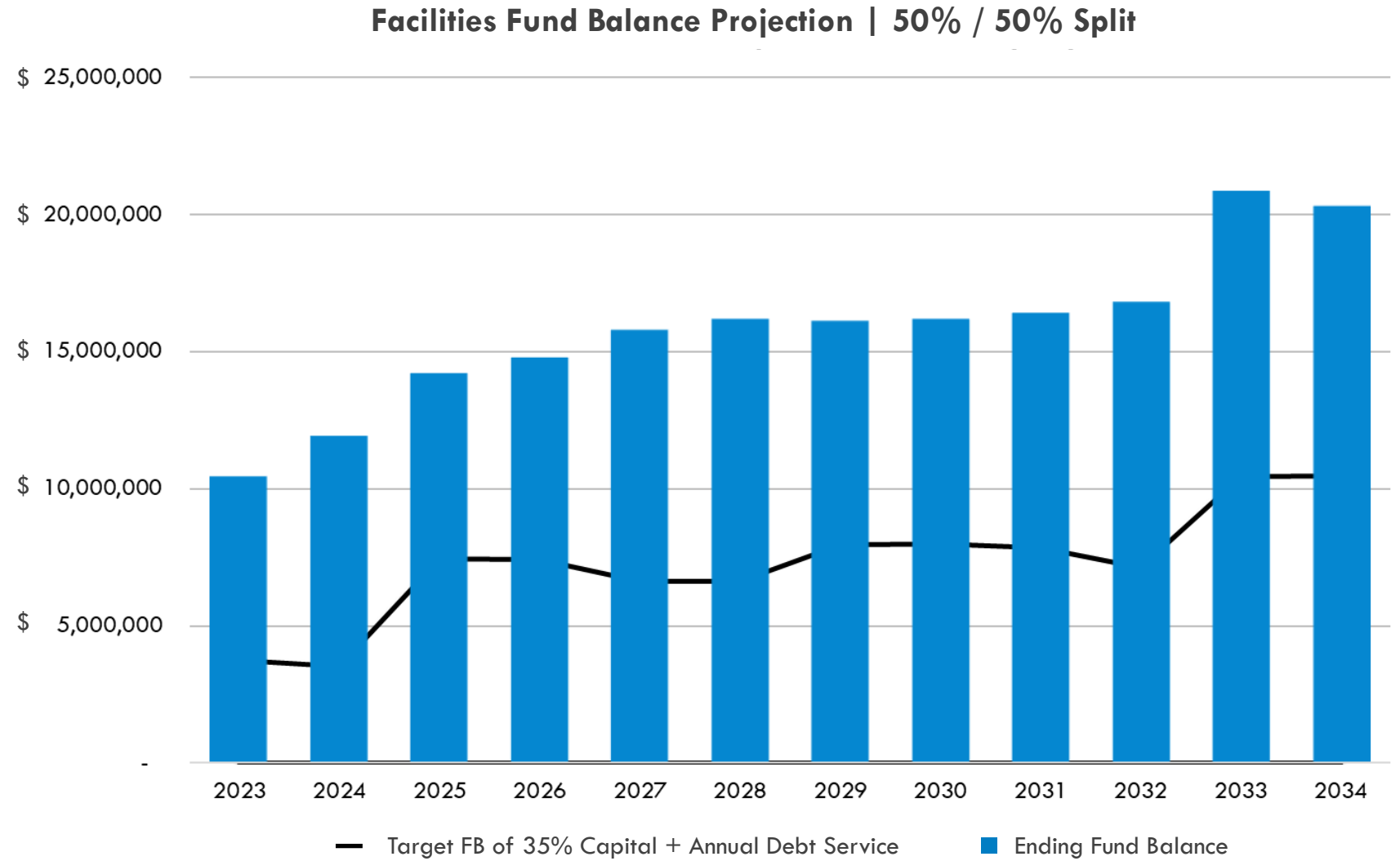
\$179.00/year | \$14.91/month | 2026

\$70.28/year | \$5.85/month | 2030

\$153.48/year | \$12.79/month | 2034

- » Property tax increases based on median-valued home of \$344,400
- » Assumes no franchise fee increases until 2026 and 3%/year in interim years
- » Assumes new residential growth based on current estimates
- » Assumes non-binding property tax increases previously established

Option C



Option C | 50/50 Combination



ADVANTAGES

- » Allows for balance between funding alternatives
- » Satisfies Facilities fund balance requirements
- » State property tax relief possibilities



DISADVANTAGES

- » Inconsistent with existing policy
- » Limits tax exempt property in supporting project costs
- » Creates General Fund balance challenges
- » More complicated than other funding alternatives

Side-by-Side Comparison | Police/City Hall

OPTION A

Total Bonding
\$100M

Franchise Fees
\$9.60/month

Property Taxes
\$0.00/month

Total Impact
\$115.20/year

OPTION B

Total Bonding
\$93M

Franchise Fees
\$0.00/month

Property Taxes
\$20.33/month

Total Impact
\$244.00/year

OPTION C

Total Bonding
\$100M

Franchise Fees
\$4/month

Property Taxes
\$10.91/month

Total Impact
\$179/year

Side-by-Side Comparison | Fire Station No. 2

OPTION A

Total Bonding
\$30M

Franchise Fees
\$5.46/month

Property Taxes
\$0.00/month

Total Impact
\$65.52/year

OPTION B

Total Bonding
\$26M

Franchise Fees
\$0.00/month

Property Taxes
\$5.91/month

Total Impact
\$71/year

OPTION C

Total Bonding
\$30M

Franchise Fees
\$2.44/month

Property Taxes
\$3.41/month

Total Impact
\$70.28/year

Side-by-Side Comparison | Maintenance Facility

OPTION A

Total Bonding
\$80M

Franchise Fees
\$8.46/month

Property Taxes
\$0.00/month

Total Impact
\$101.52/year

OPTION B

Total Bonding
\$77M

Franchise Fees
\$0.00/month

Property Taxes
\$17.91/month

Total Impact
\$215.00/year

OPTION C

Total Bonding
\$80M

Franchise Fees
\$3.54/month

Property Taxes
\$9.25/month

Total Impact
\$153.48/year

Side-by-Side Comparison

OPTION A

Total Bonding
\$210M

Franchise Fees
\$282.24/year

Property Taxes
\$0.00/year

Total Impact
\$282.24/year

OPTION B

Total Bonding
\$196M

Franchise Fees
\$0.00/year

Property Taxes
\$530.00/year

Total Impact
\$530.00/year

OPTION C

Total Bonding
\$210M

Franchise Fees
\$119.76/year

Property Taxes
\$283.00

Total Impact
\$402.76/year

Policy Discussion



Do you wish to move forward to design?



Funding option preferences, if any

- » Option A – 100% Franchise Fees?
- » Option B – 100% Property Taxes?
- » Option C – 50%/50% Combination?



More analysis and details to follow on the preferred option

Questions?

